



COUNTY ADMINISTRATOR'S OFFICE

Susan S. Muranishi, County Administrator

MEMORANDUM

June 28, 2022

TO: Each Member, Board of Supervisors

FROM: Susan S. Muranishi, County Administrator /s/

SUBJECT: **Fiscal Year 2022-23 Budget Deliberations: June 28, 2022 at 2:00 p.m.**

Today your Board will deliberate over the County Administrator's Fiscal Year (FY) 2022-23 Proposed Budget, which was first presented on June 14, 2022, and about which your Board conducted public hearings on June 27, 2022.

The Proposed Budget is balanced and closes a \$49.1 million funding gap. The budget provides a \$3.8 billion spending plan for all funds and supports a workforce of over 10,000 employees. The General Fund budget that supports most County operations is recommended at nearly \$3.5 billion and includes \$762.9 million for services provided by 246 community-based providers.

During budget hearings on June 27, 2022 your Board received a letter from the County Administrator recommending final budget and other technical adjustments totaling \$56.5 million with no increase in net County costs which, with your Board's direction, will be included in the FY 2022-23 Final Budget.

In addition, prior to the close of Budget Hearings on June 27, 2022, Board Members submitted the following letters advancing policy directives for discussion during your deliberations and possible direction to staff:

1. Establish a two-year Guaranteed Income pilot program for former foster youth. (Attachment 1 – Supervisors Brown and Haubert)

Establish a two-year Guaranteed Income for Former Foster Youth (GIFFY) pilot program within existing Social Services Agency resources starting in January 2023 at a FY 2022-23 cost of \$700,000.

Staff is also directed to identify an additional \$2.1 million in future FYs:

- \$1,400,000 in FY 2023-24; and
- \$700,000 in FY 2024-25

Funding would include a contract with the Bay Area Community Services (BACS) to administer the pilot program and seek additional State and philanthropic funds to support another cohort. The pilot project will serve an estimated 90 foster youth at a two-year cost of \$2.8 million.

2. Proposed Renewal of the Measure A1 General Obligation Bond for Affordable Housing and an increased assessment and expanded jurisdiction for the Healthy Homes Program. (Attachment 2 - Supervisor Miley)

Direct the County Administrator to analyze and report back to the Board on two potential ballot initiatives:

- Renewal of a general obligation bond to support affordable housing countywide; and
- Increased assessment and expanded jurisdiction for the Healthy Homes Program Joint Powers Authority (JPA).

3. Review and identification of potential funding sources to support the following proposals related to the Health Care Services Agency / Behavioral Health Care department initiatives: (Attachment 3 – Supervisor Miley)

- Implement its full Forensic System Redesign Plan (\$50.67 million);
- Purchase Treatment Beds at Villa Fairmont Mental Health Rehabilitation Center (MHRC);
- Increase individuals served by Full Service Partnerships; and
- Support implementation of the Governor’s CARE Court Program in Alameda County.

4. Development and Implementation of a Food Hub in West Oakland (Attachment 4 – Supervisor Carson)

Direct the Social Services Agency and Health Care Services Agency to jointly identify \$3.5 million within existing FY 2022-23 resources to fund development of a West Oakland Food Hub in partnership with Impact Oakland Now (ION).

After your Board’s deliberations on the FY 2022-23 Proposed Budget and policy proposals submitted by Board members, I am recommending that your Board:

- **Approve the Final Budget adjustments** as outlined in the letter as presented to your Board during the Budget Hearings on June 27, 2022; and
- **Adopt the Resolutions** approving an increase in the tax rate pursuant to the Consumer Price Index for the Emergency Medical Services District and the Paramedic Supplemental Special Tax for the Alameda County Fire Department, the benefit assessment increase for the Vector Control Services District, and no changes to the Lead Poisoning Prevention Program, Public Works Agency-administered Castlewood, Five Canyons, Castle Homes, and Street Lighting County Service Areas as presented at the hearing on June 27, 2022.

After your Board concludes its deliberations on the Proposed Budget, approves the final budget adjustments and considers proposed policy directives, I recommend that your Board provide direction to the County Administrator to prepare a FY 2022-2023 Final Budget for adoption at a Special Meeting on Thursday, June 30, 2022 at 1:30 p.m.

SSM:PC:MPA

Attachments

c: Auditor-Controller
County Counsel
Elected and Appointed Agency/Department Heads



Dave Brown, SUPERVISOR, THIRD DISTRICT
ALAMEDA COUNTY BOARD OF SUPERVISORS

COMMITTEES:
Health and ALL IN, Chair
Personnel & Legislative
Unincorporated Services

June 27, 2022

The Honorable Board of Supervisors
County Administration Building
1221 Oak Street, Suite 536
Oakland, CA 94612

Dear Board Members:

SUBJECT: ESTABLISH A TWO-YEAR GUARANTEED INCOME FOR FORMER FOSTER YOUTH (GIFFY) PILOT PROGRAM IN ALAMEDA COUNTY

RECOMMENDATION:

It is recommended that your Board:

- A. Establish a two-year Guaranteed Income for Former Foster Youth (GIFFY) pilot program in Alameda County;
- B. Allocate \$700,000 from the Alameda County Social Services Agency FY23 Maintenance of Effort (MOE) Budget to establish the two-year GIFFY pilot based on the program components set forth in the NET Growth Movement pilot proposal;
- C. Direct staff to identify funding and return to your Board with a proposal to fully fund the GIFFY pilot in the amount of \$1.4 million in the County's Fiscal Year 2023-24 MOE Budget and \$700,000 in the Fiscal Year 2024-25 MOE Budget; and
- D. Authorize the Alameda County Social Services Agency to execute a contract with Bay Area Community Services (Principal: Jamie Almanza; Location: Oakland) to administer the GIFFY pilot program on behalf of Alameda County; and
- E. Authorize the Alameda County Social Services Agency to work with Bay Area Community Services to apply for state and philanthropic funds to serve additional cohorts of former foster youth.

DISCUSSION/SUMMARY:

On March 1, 2022, your Board approved the use of \$62,348 in District 3 Fiscal Management Reward (FMR) funds to hire a consultant team at Oakland Thrives (fiscally sponsored by Marcus Foster Education Institute) to convene a Design Team of ten former foster and/or transitioned aged youth from Alameda County to produce a proposal for a Guaranteed Income for Former Foster Youth (GIFFY) pilot in Alameda County with the goal of ending homelessness for this target population (Item 8). As part of this action, WestCoast Children's Clinic was engaged to issue stipends to the Design Team members for their work in developing the GIFFY pilot proposal. On April 19, 2022, your Board approved the use of \$8,400 in District 3 FMR to cover the costs of stipends for two additional Design Team members as well as additional project costs related to the development of the GIFFY pilot proposal (Item 71.1).

A Design Team of 12 former foster youth between the ages of 21-30 was formed and tasked with writing the GIFFY pilot proposal. Over the course of three months, the Design Team met with stakeholders including service providers and advocates like former Stockton Mayor Michael Tubbs, held a focus group, conducted a survey, and reflected on their own lived experiences to inform and develop the GIFFY pilot proposal. The Design Team interviewed the managers of seven relevant guaranteed income programs, including the County of Santa Clara's Basic Income Pilot program for former foster youth (launched in July 2020) and the Trust Youth Initiative in New York City that is focused on addressing youth homelessness.

After enduring neglect or abuse, foster youth are removed from their families and placed under the care of the child welfare system. While the system strives to provide adequate care and healing for the trauma the child previously endured, the Design Team found that many youth slip through the cracks and face grave disparities when they transition out of the child welfare system of care including:

- One in four foster youth has experienced homelessness before the age of 24.
- Fifty percent of emancipated foster youth are unemployed by the time they reach the age 24.
- Foster youth face high rates of human trafficking or sexual exploitation.
- Foster youth are also disproportionately represented in the criminal justice system.

The Design Team named their GIFFY pilot proposal "NET Growth Movement: Nourish. Empower. Trust." because they believe foster youth deserve a robust safety *net* to support their needs and that it is vital to build the *net* worth of youth who were raised in the child welfare system. The Design Team presented the NET Growth Movement proposal to your Board's Health Committee on June 13, 2022 and will also present the proposal to the ALL IN Steering Committee at its July 20, 2022 meeting. The Design Team plans to serve as an Advisory Board to support implementation of the NET Growth Movement proposal.

The following are statements from Design Team members:

"The majority of transition-aged foster youths live in a constant state of survival where their energy and effort are expended on simply obtaining basic necessities without financial or familial support."

“When foster youth slip through the cracks, they sadly slip from one system to another: from the child welfare system into the justice system, or into poverty, or into exploitation, or into homelessness. Our plan seeks to abolish the resource gap and to give youth agency over their lives so they can meet their potential and become self-sufficient.”

Guaranteed Income is an emerging solution to poverty with hundreds of pilot programs across the country. While many programs are currently in implementation and evaluations are still in development, they show significant and promising benefits to pilot participants' wellbeing and financial stability. NET Growth Movement is groundbreaking as it is one of the only guaranteed income program proposals written by those with lived experience.

The NET Growth Movement proposal includes the following GIFFY pilot program components:

- Structure: Cohort model of approximately 90 youth that have been in foster care in Alameda County
- Length: At least two years
- Monthly Guaranteed Income (GI) payment amount: \$1,000 per pilot participant; provide opportunity for a one-time advance payment
- Target population: Former foster youth born between the dates of January 2, 2001 - January 1, 2002 who were AB 12 eligible, including youth who exited the child welfare system before or at their 21st birthday;
 - Pilot participants do not need to currently reside within Alameda County, but they must have been under the Alameda County system of care during their time in child welfare
- Program support staff:
 - A Program Director to manage Peer Coaches team and lead partnerships with evaluators, GI payment disbursement platform, and support services; and
 - Peer Coaches to provide guidance and navigation services and coordinate community building programming for pilot participants
- Community building programming: Offer monthly Solidarity dinners and/or outings to connect pilot participants with fellow former foster youth who have overcome similar obstacles and with whom they can connect for peer-to-peer learning, as well as connect pilot participants to support groups (e.g., LGBTQIA+, young parents, survivors of sexual exploitation)
- Evaluation: Focus on outcomes such as economic stability, health, and well-being and not on how GI payments are being spent

The cohort model proposed by the Design Team has all pilot participants entering the pilot program at the same time. A cohort model aids the pilot evaluation process and community building amongst pilot participants.

Guaranteed Income programs, especially those targeting youth, require nimble implementation and flexible service delivery. The Design Team proposes that a community-based organization (CBO) be engaged by Alameda County to administer the NET Growth Movement pilot proposal. Contracting with a CBO allows for nimbleness and flexibility in pilot administration to ensure former foster youth needs are met, including flexibility in how guaranteed income payments are made and type of wrap-around services available, as well as promote cost-effectiveness in pilot

program staffing and implementation. Bay Area Community Services (BACS) has been identified as a local nonprofit CBO with the expertise of running a guaranteed income program and experience serving vulnerable populations, including former foster youth. BACS is recommended as the NET Growth Movement pilot program administrator.

The target date for launch of the NET Growth Movement pilot program is January 1, 2023.

FINANCING:

Funds in the amount of \$700,000 for Year One of the NET Growth Movement pilot program are included in the proposed FY2022-23 Social Services Agency MOE Budget. Staff will return to your Board with a plan to fully fund Years Two and Three of the pilot program in the amount of \$1.4 million in FY24 and \$700,000 in FY25, respectively.


VISION 2026 GOAL:

Establishing the NET Growth Movement GIFFY pilot program in Alameda County meets the overarching vision of a **Thriving and Resilient Population** and meets the 10X Goal pathway of **Eliminating Poverty and Hunger** by ensuring all residents' basic needs are met, creating self-sufficiency among vulnerable populations, and supporting COVID recovery efforts which seek to build community resilience in the areas of foster care, health care, and jobs.

Respectfully,



Dave Brown
Board of Supervisors, Third District



David Haubert
Board of Supervisors, First District



Board of Supervisors

Nathan A. Miley
Supervisor, District 4

June 27, 2022

Honorable Board of Supervisors
County Administration Building
1221 Oak Street
Oakland, California 94612

Dear Board Members:

RECOMMENDATIONS:

Direct the County Administrator to bring back to the Board the following:

- A. An analysis regarding a proposed renewal of the Alameda County Measure A1 General Obligation Bond to support affordable housing County-wide; and
- B. An analysis regarding a potential increase in the Assessment amount and jurisdiction boundaries of the Joint Powers Authority of Alameda County Healthy Homes Department.

DISCUSSION/SUMMARY:

In November 2016, voters approved Measure A1 to support affordable housing in Alameda County. This bond has raised millions to support affordable housing, however these funds will soon be depleted. I am asking that the Board direct the County Administrator to develop an analysis regarding the proposed renewal of the Alameda County Measure A1 General Obligation Bond to support affordable housing County-wide

The assessment amount to support Alameda County Healthy Homes has not increased since its inception. Increasing this assessment amount would allow for Healthy Homes to provide additional services. Furthermore, I am asking that the Board Direct the County Administrator to develop a proposal to expand the jurisdiction served by Healthy Homes, in conjunction with the Joint Powers Authority.

Very truly yours,

A handwritten signature in black ink that reads "Nate Miley".

Nate Miley
Supervisor, District 4

Cc: County Administrator
County Counsel
Auditor-Controller/Clerk-Recorder



Board of Supervisors

Nathan A. Miley
Supervisor, District 4

June 27, 2022

Honorable Board of Supervisors
County Administration Building
1221 Oak Street
Oakland, California 94612

Dear Board Members:

RECOMMENDATIONS:

Direct the County Administrator to bring back to the Board the following:

- A. A proposal to approve the use of \$50,627,000 to support Alameda County Behavioral Health Care Services Department's Systems Approach and Plan to Reduce Forensic Involvement with Behavioral Health Clients; and
- B. A report regarding the feasibility and cost analysis of a bed-buy-back program at Villa Fairmont Mental Health Rehabilitation Center; and
- C. A report regarding potential enhancements to increase the number of individuals served by Full-Service Partnerships; and
- D. A recommended new funding source to support the implementation and associated staffing costs of Governor Newsom's Care Courts proposal within Alameda County.

DISCUSSION/SUMMARY:

Far too many individuals with serious, debilitating and chronic mental health needs continue to live without appropriate care. Over the last several months, I have met with dozens of mental health advocates to discuss our County's increasing behavioral health needs. These needs are especially prevalent within East Oakland, the Unincorporated Area and in cities such as Pleasanton that lack access to Community Assessment Treatment and Transport Teams (CATT). On June 21, 2021, I submitted a budget request letter as part of the Board's Fiscal Year 2021-2022 allocations which directed the County Administrator to bring back to the Board a proposal to fund Alameda County Behavioral Health Care Services Department's proposed acute, sub-acute and other community-based programs.

Alameda County Behavioral Health Department provided the Board's Health Committee with an update on its Forensic System Redesign Plan at its May 2021 meeting, identifying the implementation cost of \$50,627,000. As part of the Fiscal Year 2022-2023 allocations, I am asking that the Board direct the County Administrator to bring back to the Board a proposal regarding the use of \$50,627,000 to support Alameda County Behavioral Health Department's Behavioral Health Services & Forensic System Redesign Plan.

At Villa Fairmont Mental Health Rehabilitation Center (MHRC), we provide intensive mental health and psychiatric treatment services. The County continues to lack access to available beds. I am asking that the Board direct the County Administrator to develop a report regarding the feasibility and cost analysis of a bed-buy-back program, in an effort to increase the number of available beds within our County.

Alameda County has increased the number of individuals served through wrap-around services for those with severe mental illness, otherwise known as full-service partnerships. I am asking that the Board direct the County Administrator to develop a report regarding additional enhancements to increase the number of individuals served by Full-Service Partnerships.

Finally, I am asking that the Board direct the County Administrator to identify a new funding source to supplement State funding to support the implementation and associated staffing costs of Governor Newsom's Care Courts proposal within Alameda County.

Very truly yours,



Nate Miley
Supervisor, District 4

Cc: County Administrator
County Counsel
Auditor-Controller/Clerk-Recorder



KEITH CARSON
PRESIDENT
SUPERVISOR, FIFTH DISTRICT

B O A R D O F S U P E R V I S O R S

June 27, 2022

TO: Each Member, Board of Supervisors & County Administrator

FROM: Keith Carson *Keith Carson*

SUBJECT: West Oakland Food Hub

RECOMMENDATION:

1. Direct the Social Services Agency and Health Care Services Agency to identify \$3.5 million in FY 22/23 for the development and implementation of a Food Hub in West Oakland.

DISCUSSION:

As part of the FY 21/22 Alameda County Budget the board approved a \$6.8 million investment in ALL IN Eats expansion using existing financing sources. \$2.2 million of the investment was for the scaling of the food hubs throughout the county which provided for predevelopment planning.

These funds will be to retrofit an existing warehouse in West Oakland to provide at least five commercial kitchen station; a minimum of 2,000 square feet of refrigerator and freezer space; ample room to aggregate and process food; and a staging area for a fleet of 5-7 electric, refrigerated vans/box trucks.

The West Oakland Food Hub is in partnership with Impact Oakland NOW or ION, a non-denominational, nonprofit coalition of churches serving Oakland and the greater East Bay. Through the partnership, a church-owned property has been identified in West Oakland that is currently utilized as a warehouse for dry food storage and distribution to the community. The site is in the heart of the community and the ideal size to be transformed into a Food Hub. With the addition of their owned parking lot across the street, the site can also handle the refrigerated vehicles, and potential pop-up events. The church also owns a piece of vacant land adjacent to the building that would be ideal for a small urban farm where the community can learn and grow vegetables.

FINANCING:

The \$3.5 million for the development and implementation of a Food Hub in West Oakland will be identified from existing sources.

VISION 2026 GOAL:

Allocation of funding for the West Oakland Food Hub supports the overarching vision of a **Thriving and Resilient Population** and the 10X goal of ensuring residents' basic needs are met including eliminating poverty and hunger, while creating self-sufficiency among vulnerable populations.